VILLAGE OF BOURBONNAIS BOURBONNAIS, ILLINOIS

FINANCIAL STATEMENTS APRIL 30, 2013

VILLAGE OF BOURBONNAIS

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INDEPENDENT AUDITORS' REPORT

Board of Trustees Village of Bourbonnais Bourbonnais, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Bourbonnais, as of and for the year ended April 30, 2013, and the related notes to the financial statements, which collectively comprise the Village of Bourbonnais' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Bourbonnais as of April 30, 2013

and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Report on Summarized Comparative Information

We have previously audited the Village's April 30, 2012 financial statements, and in our report dated January 18, 2013, we expressed modified opinions on those financial statements except that our report on the aggregate remaining fund information was qualified because we were unable to satisfy ourselves with respect to the amount of the employer's required contribution, any related receivable, and the funded status and funding progress of the Bourbonnais Police Pension Fund (which is included in the aggregate remaining fund information). The Bourbonnais Police Pension Fund did not obtain an actuarial valuation as of April 30, 2011 which is required to determine the amount of the employer required contributions for the year ended April 30, 2012. In our opinion, the summarized comparative information presented here in as of and for the year ended April 30, 2012, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Bourbonnais' basic financial statements. The statistical section as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The statistical information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2013, on our consideration of the Village of Bourbonnais' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Bourbonnais' internal control over financial reporting and compliance.

November 26, 2013

Borschnack, Pelletier + Co.

This section of the Village of Bourbonnais' comprehensive annual financial report presents management's discussion and analysis of the Village's financial performance during the fiscal year that ended on April 30, 2013. Please read this analysis in conjunction with the Village's basic financial statements, which follow this section.

Financial Highlights

Summary Financial Highlights for the fiscal year ending April 30, 2013 are as follows:

- Growth continues in Bourbonnais. During the fiscal year 2013, twenty-two permits were issued for new single family homes.
- The Village sold the TriStar Estates Sewer system to Aqua Illinois.
- The Village neared completion of Burns Road west of Route 45 to Career Center Road. The new road is expected to be open before school begins in the fall.
- Construction was set to begin on a new downtown parking lot and improvements to Benoit and Toni streets in the downtown TIF district. Completion is scheduled for fall 2013.
- The Village sold two general obligation bond issues to retire more expensive prior bonds and to fund other road and technology projects.

Overview of the Financial Statements

The Village's annual report consists of four parts - 1) management's discussion and analysis (this section), 2) the basic financial statements, 3) required supplementary information, and 4) an optional section that presents statistical information. The basic financial statements include two types of statements that present different views of the Village.

- The first two statements are government wide financial statements that provide both long-term and short-term information about the Village's overall financial status. These appear first and include the Statement of Net Position and the Statement of Activities. They report information about the Village as a whole. The statements are prepared using the accrual method of accounting which is the accounting method used by most private sector businesses. The Statement of Net Position includes all of the Village's assets and liabilities except the fiduciary funds. All current year revenues and expenses are reported in the Statement of Activities. The two statements report the governmental and business-type activities of the Village that include all services performed by the Village. These activities are funded primarily by property taxes, charges for services and by federal and state grants.
- ➤ The Statement of Net Position shows the Village's assets and liabilities. The difference between total assets and liabilities equals the net position of the Village. A deficit occurs when there are more liabilities than there are assets to pay those liabilities. This statement measures the financial strength of the Village; the greater the net position figure, generally the indication of a healthier financial position for the Village. The

statement helps management determine if the Village will be able to fund current obligations and whether they have resources available for future use.

- ➤ The Statement of Activities shows the current year change in net position on a revenues minus expenses basis. It generally shows the operating results for a given year of the Village. Any excess of revenues over expenditures results in a surplus for the year that in turn increases the net position available to fund future needs of the Village. Excess expenditures over revenues have an opposite impact on net position.
- ➤ The remaining statements are fund financial statements that focus on individual *parts* of the Village government, reporting the Village's operations in more detail than the government wide statements. Funds that are separately stated as major funds include the General Fund, Special Tax Allocation Fund, Motor Fuel Tax Fund, Motor Fuel Tax Bond Fund, Impact Fees Fund, Sewer Operating Fund, and Refuse Disposal Fund.
- The governmental funds statements illustrate how general government services like public safety were financed in the short-term as well as what remains for future spending. They report short-term fiscal accountability focusing on the use of spendable resources during the year and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes a long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. The Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances both provide reconciliations to the government-wide statements to assist in understanding the differences between these two perspectives.

- Proprietary fund statements offer short and long-term financial information about the activities the government operates like businesses, such as the Sewer Operating Fund. Information provided is consistent with the focus provided by the government-wide financial statements, but is separately stated for each major enterprise fund.
- Fiduciary funds The Village is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for other assets that because of a trust arrangement can be used only for the trust beneficiaries. The Village is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the Village's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the Village's government-wide financial statements because the Village cannot use these assets to finance its operations.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to Financial Statements can be found on pages 21-47.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including the major governmental fund budgetary schedules and data concerning the Village's progress in funding its obligations to provide pension benefits to its employees. Required supplementary information can be found on pages 48-52 of this report.

Infrastructure Assets

Historically, a government's largest group of assets (infrastructure - roads, bridges, storm sewers, etc.) have neither been reported nor depreciated in the governmental fund financial statements. Governmental Accounting Standards Board (GASB) Statement No. 34 requires that these assets be valued and reported within the Governmental Activities column of the government-wide statements. Additionally, the government must elect to either 1) depreciate these assets over their estimated useful life or 2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. The Village has chosen to depreciate assets over their useful life.

If an improvement project is considered a recurring cost that does not extend the asset's original useful life or expand its capacity, the cost of that project will be expensed. For example, an "overlay" of a road will be expensed, whereas a "rebuild" of a road will be capitalized.

Government-Wide Financial Statements – Condensed Financial Information

Reports summarizing both long-term and short-term information regarding the financial condition of the Village are contained in the Statement of Net Position and the Statement of Activities which follow:

Statements of Net Position -

Net position may serve, over time, as a useful indicator of a government's financial position. In the case of the Village of Bourbonnais, assets exceeded liabilities by \$38,397,312 as of April 30, 2013. The following table reflects the condensed Statements of Net Position:

		2013		2012
	Governmental	Business-type		
	Activities	Activities	Total	Total
ASSETS				
Current Assets	\$ 12,883,825	\$ 2,375,226	\$ 15,259,051	\$ 13,015,397
Noncurrent Assets	19,129,168	12,934,840	32,064,008	32,206,726
Total assets	32,012,993	15,310,066	47,323,059	45,222,123
LIABILITIES				
Total liabilities	6,622,990	2,302,757	8,925,747	6,400,692
NET POSITION				
Invested in capital assets,				
net of related debt	16,181,402	5,662,189	21,843,591	21,531,500
Restricted	7,464,925	1,211,746	8,676,671	7,586,580
Unrestricted	1,743,676	6,133,374	7,877,050	9,703,351
Total net position	\$ 25,390,003	\$ 13,007,309	\$ 38,397,312	\$ 38,821,431

Discussion & Analysis

The Village's net position was \$38,397,312 on April 30, 2013. Capital assets, net of related debt, amounted to \$21,843,591. This figure is arrived at by taking the original costs of the Village's capital assets, subtracting accumulated depreciation to date and comparing this figure to the amount of remaining debt utilized to finance the acquisition of those assets.

Restricted net position totaled \$8,676,671 on April 30, 2013, and are those assets restricted by ordinance or by revenue bond agreements. By comparison, unrestricted net position totaled \$7,877,050 for the year ended April 30, 2013. This total is the net accumulated result of the current and previous years' operations. Village operations are based on revenues from property taxes, charges for services, state and federal aid and grants and local funds received to fund Village programs.

Statements of Activities -

Overall results of operations for the Village of Bourbonnais for the fiscal operating period ending April 30, 2013 are reported in the Statement of Activities for the Village. This statement reports the changes in the Village's net position for this fiscal period.

	2013							2012
	Governmental		Business-type					
		Activities		Activities		Total		Total
REVENUES								
Program Revenues								
Charges for service	\$	645,411	\$	4,066,824	\$	4,712,235	\$	4,944,907
Operating grants and contributions		219,005		-		219,005		84,909
Capital grants and contributions		-		-		-		322,526
General Revenues								
Property taxes		1,524,892		-		1,524,892		1,539,681
Franchise taxes		295,637		-		295,637		284,213
Income tax and other state taxes		6,128,246		-		6,128,246		5,949,605
Unrestricted investment earnings		25,793		6,859		32,652		54,323
Miscellaneous		679,813		15,474		695,287		-
Gain (loss) on sale of assets		900	_		900			7,972
Total revenues		9,519,697		4,089,157	13,608,854		_1	13,188,136
EXPENSES								
General government		5,574,598		-		5,574,598		4,070,289
Public safety		3,264,246		-		3,264,246		3,213,778
Public works		1,120,733		-		1,120,733		1,478,848
Economic development		19,403		-		19,403		44,529
Culture and recreation		58,705		-		58,705		56,875
Interest on long-term debt		122,543		-		122,543		67,874
Sewer operations		-		2,886,032		2,886,032		2,976,466
Refuse disposal				986,713		986,713		1,079,310
Total expenses	1	0,160,228		3,872,745	,	14,032,973	1	12,987,969
TRANSFERS	(<u>1,640,319</u>)		1,640,319				
Change in net position	<u>\$ (</u>	<u>2,280,850</u>)	\$	1,856,731	<u>\$</u>	(424,119)	<u>\$</u>	200,167

Discussion & Analysis

Total Village revenues were \$13,608,854 for the period. The Village's total cost (expense) to fund all governmental activities was \$10,160,228 while business-type activities were \$3,872,745. A majority of these costs were funded by property tax, user fees and state aid.

Capital Assets

The Village's investment in capital assets for its Governmental and Business-type Activities as of April 30, 2013 amounted to \$26,755,033. The investment in capital assets includes land, buildings, equipment, improvements other than buildings, underground systems, infrastructure, and construction in progress. This amount includes a net decrease in capital assets (including additions and retirements) of \$7,079. Detailed information regarding the change in capital assets for Governmental and Business-type Activities is included in the Notes to the Financial Statements on page 32.

Debt Outstanding

The Village's long-term debt consists of certain revenue bonds issued in the current and previous years. Information relating to long-term debt can be found in the Notes to Financial Statements on pages 33-36.

Governmental Activities

General Government

As the name implies, the general government component of the Village has at its core those basic municipal services which are most often associated with local government: i.e. police department, public works, code enforcement, building and zoning and recreation. These services are supported primarily through those revenues received through real estate property tax, sales tax and other shared revenues received by the Village, including fees and other charges. To this extent they do not have a dedicated revenue stream or streams, but instead must rely on a limited or finite number of dollars available each year within which these programs and services must be funded.

Tax Increment Financing Districts (TIF)

The Village has established two Redevelopment Project Areas ("TIF Districts") pursuant to the Tax Increment Allocation Redevelopment Act, as amended (the "TIF Act"). The TIF Districts allow the Village to utilize the incremental property taxes and certain incremental sales taxes generated by the TIF Districts ("Incremental Taxes") to provide funds for a wide variety of capital improvements within the respective TIF Districts and other eligible costs allowed pursuant to the TIF Act which would otherwise potentially require utilization of other revenues of the Village or other capital financing options allowed by law. The Incremental Taxes have been used to fund street improvements, utility projects, land acquisition, grants for businesses operating or desiring to operate within the TIF Districts and to pay for various other eligible costs permitted by the TIF Act.

Business-type Activities

The Village of Bourbonnais' "Business-type Activities" are comprised of the Sewer Operating Fund, which supports the operation and maintenance of the sewer utilities and the Refuse Disposal Fund, which accounts for the Village's refuse disposal services. These funds continue to be well managed enterprises which allow the Village to provide these taxpayer services in an efficient and cost effective manner.

Economic Factors and Next Year's Budget and Rates

Despite economic conditions to the contrary, growth continues in Bourbonnais. During the fiscal year 2013, twenty-two permits were issued for new single family homes. This continues the positive growth pattern of the last eight years.

The Village infrastructure received needed upgrades and improvements. The Village neared the completion of the extension of Burns Road west from Burning Bush Drive to Career Center Road. This allows a connection between Route 45 and Career Center Road north of town. In fiscal 2013 the Village issued general obligation bonds that were used to retire the current motor fuel tax bonds, retire the remaining 2001 Series Sewer Revenue Bonds and provide money for certain large road projects in combination with the State and Federal government. The Village also sold the TriStar Estates Sewer System to Aqua Illinois.

Various new businesses opened in the Village including Flight 102, Pizza Hut Express, New York Deli. Also, Riverside Hospital is constructing an 80-bed Assisted Living Facility on US Route 45/52. Olivet University expanded the Reed Science Building and Dollar General opened on US Route 45/52.

Property values have remained relatively stable in Bourbonnais and with the Village portion of the property tax levy currently at 5.5% of total property tax bill; management will continue to control expenses in order to continue to provide quality services to our residents. The Village will begin to use a multi-year budget model that should allow for better planning, both for capital improvements and general operations.

Contacting the Village's Financial Management

This financial report is designed to provide our citizens, customers, taxpayers, and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives and expends. If you have questions about this report or need additional financial information, please contact the Village of Bourbonnais Municipal Office, 700 Main Street NW, Bourbonnais, Illinois 60914.

VILLAGE OF BOURBONNAIS STATEMENT OF NET POSITION APRIL 30, 2013

(With Comparative Totals for April 30, 2012)

		2013						
	Governmental	Business-type						
	Activities	Activities	Total	Total				
ASSETS								
Current assets								
Cash and cash equivalents	\$ 5,929,599	\$ 575,657	\$ 6,505,256	\$ 3,264,264				
Investments	4,066,258	1,211,746	5,278,004	5,935,839				
Receivables	2,833,508	272,349	3,105,857	3,334,311				
Internal balances	1,973	(1,973)	-	-				
Other assets	52,487	317,447	369,934	480,983				
Total current assets	12,883,825	2,375,226	15,259,051	13,015,397				
Noncurrent assets								
Capital assets, net of depreciation	19,051,602	7,703,431	26,755,033	26,762,112				
Debt issuance costs, net	77,566	47,731	125,297	241,801				
Investment in joint venture	<u>-</u>	5,183,678	5,183,678	5,202,813				
Total noncurrent assets	19,129,168	12,934,840	32,064,008	32,206,726				
Total Assets	32,012,993	15,310,066	47,323,059	45,222,123				
LIABILITIES								
Current liabilities								
Accounts payable and accrued expenses	486,949	218,305	705,254	518,511				
Accrued interest	60,829	34,789	95,618	106,951				
Bonds payable	250,000	235,000	485,000	420,000				
Capital lease payable	40,754		40,754	19,546				
Total current liabilities	838,532	488,094	1,326,626	1,065,008				
Noncurrent liabilities								
Bonds payable in more than one year	5,210,884	1,806,242	7,017,126	4,769,858				
Capital lease payable	-	-	-	21,208				
Accrued compensated absences	573,574	8,421	581,995	544,618				
Total noncurrent liabilities	5,784,458	1,814,663	7,599,121	5,335,684				
Total Liabilities	6,622,990	2,302,757	8,925,747	6,400,692				
NET POSITION								
Invested in capital assets, net of related debt	16,181,402	5,662,189	21,843,591	21,531,500				
Restricted, Expendable	7,464,925	1,176,957	8,641,882	7,586,580				
Unrestricted	1,743,676	6,168,163	7,911,839	9,703,351				
Total Net Position	\$ 25,390,003	\$ 13,007,309	\$ 38,397,312	\$ 38,821,431				

VILLAGE OF BOURBONNAIS STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED APRIL 30, 2013

(With Comparative Totals for the year ended April 30, 2012)

				2013				2012
					•	xpense) Revenu		
			Program Revenu	es	Cha	nges in Net Pos	ition	
			Operating	Capital		Business-		
		Charges for	Grants and	Grants and	Governmental	type		
	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Total
Governmental activities								
General government	\$ 5,354,598	\$ 479,147	\$ -	\$ -	\$ (4,875,451)	\$ -	\$ (4,875,451)	\$ (3,127,112)
Public safety	3,264,246	166,264	219,005	-	(2,878,977)	-	(2,878,977)	(2,953,953)
Public works	1,120,733	-	-	-	(1,120,733)	-	(1,120,733)	(1,478,848)
Economic development	19,403	-	-	-	(19,403)	-	(19,403)	(44,529)
Culture and recreation	58,705	-	-	-	(58,705)	-	(58,705)	(56,875)
Interest on long-term debt	122,543				(122,543)		(122,543)	(67,874)
Total governmental activities	10,160,228	645,411	219,005	-	(9,295,812)	-	(9,295,812)	(7,729,191)
Business-type activities								
Sewer operations	2,554,224	3,061,878	-	15,474	-	523,128	523,128	134,537
Refuse disposal	986,713	1,004,946				18,233	18,233	(40,973)
Total business-type activities	3,540,937	4,066,824		15,474		541,361	541,361	93,564
Total primary government	<u>\$ 13,701,165</u>	\$ 4,712,235	\$ 219,005	\$ 15,474	(9,295,812)	541,361	(8,754,451)	(7,635,627)
General revenues:								
Property taxes, levied for general purposes					1,524,892	-	1,524,892	1,539,681
Franchise taxes					295,637	-	295,637	284,213
Income tax and other state tax revenue					6,128,246	-	6,128,246	5,949,605
Unrestricted investment earnings Special items:					25,793	6,859	32,652	54,323
Gain (loss) on refunding of debt					219,516	(162,368)	57,148	_
Gain (loss) on sales of assets					900	(169,440)	(168,540)	7,972
Other financing source - donated capital assets					460,297	-	460,297	-
Transfers					(1,640,319)	1,640,319		
Total general revenues and special items					7,014,962	1,315,370	8,330,332	7,835,794
CHANGE IN NET POSITION					(2,280,850)	1,856,731	(424,119)	200,167
NET POSITION, BEGINNING OF YEAR								
As previously reported					27,670,853	11,150,578	38,821,431	38,282,087
Prior period adjustment								339,177
As restated					27,670,853	11,150,578	38,821,431	38,621,264
NET POSITION, END OF YEAR					\$ 25,390,003	\$ 13,007,309	\$ 38,397,312	\$ 38,821,431

The accompanying notes are an integral part of the financial statements.

VILLAGE OF BOURBONNAIS BALANCE SHEET GOVERNMENTAL FUNDS APRIL 30, 2013

(With Comparative Totals for April 30, 2012)

	2013									2012				
			S	pecial Tax								Total		Total
				Allocation	N	Notor Fuel	Мс	otor Fuel	lm	pact Fees	Go	overnmental	G	overnmental
	Ge	neral Fund		Fund		Tax Fund	Tax I	Bond Fund		Fund		Funds		Funds
ASSETS														
Cash and cash equivalents	\$	3,171,522	\$	2,630,463	\$	-	\$	4,623	\$	122,991	\$	5,929,599	\$	3,220,663
Investments		2,964,572		615,460		486,226		· -		-		4,066,258		4,731,791
Interest receivable		1,677		343		-		-		-		2,020		2,566
Due from other funds		14,539		327,349		2,988		-		422,062		766,938		3,192,366
Receivables from other governments		2,451,460		328,340		32,040		-		-		2,811,840		2,959,806
Other receivables		19,648		-		-		-		-		19,648		1,786
Prepaid expense	_	48,219		<u>-</u>		<u>-</u>				<u>-</u>	_	48,219	_	41,302
TOTAL ASSETS	\$	8,671,637	\$	3,901,955	\$	521,254	\$	4,623	\$	545,053	\$	13,644,522	\$	14,150,280
LIABILITIES AND FUND BALANCES														
LIABILITIES														
Accounts payable and accrued expenses	\$	150,724	\$	58,222	\$	30,344	\$	-	\$	43,495	\$	282,785	\$	276,806
Salaries and benefits payable		204,164		-		-		-		-		204,164		121,844
Due to other funds		757,566		-		-		3,131		-		760,697		2,544,832
Deferred revenue	_	1,426,786		148,674	_	<u> </u>		<u> </u>	_		_	1,575,460		1,528,980
Total liabilities		2,539,240		206,896		30,344		3,131		43,495		2,823,106		4,472,462
FUND BALANCES														
Nonspendable		48,219		-		-		-		-		48,219		41,302
Restricted for:														
Capital projects		2,631,438		-		-		-		-		2,631,438		-
Debt service		-		-		-		1,492		-		1,492		-
Economic development		642,120		3,695,059		-		-		-		4,337,179		5,171,970
Public safety		3,906		-		-		-		-		3,906		30,874
Street maintenance programs		-		-		490,910		-		-		490,910		1,035,751
Committed		-		-		-		-		501,558		501,558		567,385
Unassigned		2,806,714			_						_	2,806,714		2,830,536
Total fund balances		6,132,397		3,695,059	_	490,910		1,492		501,558		10,821,416	_	9,677,818
TOTAL LIABILITIES AND FUND BALANCES	\$	8,671,637	\$	3,901,955	\$	521,254	\$	4,623	\$	545,053	\$	13,644,522	\$	14,150,280

The accompanying notes are an integral part of the financial statements.

VILLAGE OF BOURBONNAIS RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET AND THE STATEMENT OF NET POSITION APRIL 30, 2013

(With Comparative Totals for April 30, 2012)

	2013	2012
Adjustments necessary to convert the Governmental Funds Balance Sheet to the Statement of Net Position are as follows:		
Governmental funds combined fund balance	\$ 10,821,416	\$ 9,677,818
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund financial statements.	19,051,602	18,364,093
Revenues deferred in the Governmental Fund Balance Sheet due to lack of availability to pay for current-period expenditures are recognized in the Statement of Net Position.	1,575,460	1,528,980
Debt issuance costs related to the issuance of long-term debt are not reported in the Governmental Funds Balance Sheet, but are reported in the Statement of Net Position.	77,566	53,811
Long-term liabilities are not due and payable in the current period and therefore are not reported in the Governmental Funds Balance Sheet. All liabilities are reported in the Statements of Net Postion:		
Bonds payable	(5,460,884)	(1,350,000)
Capital lease payable	(40,754)	(40,754)
Interest payable	(60,829)	(29,148)
Compensated absences	(573,574)	(533,947)
Net Position of Governmental Activities	\$ 25,390,003	\$ 27,670,853

VILLAGE OF BOURBONNAIS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED APRIL 30, 2013

(With Comparative Totals for the Year Ended April 30, 2012)

	2013								
		Special Tax		Motor Fuel		Total	Total		
		Allocation	Motor Fuel	Tax Bond	Impact Fees	Governmental	I Governmental		
	General Fund	Fund	Tax Fund	Fund	Fund	Funds	Funds		
REVENUES									
Property taxes	\$ 1,398,858	\$ 79,554	\$ -	\$ -	\$ -	\$ 1,478,412	\$ 1,462,659		
Franchise taxes	295,637	-	-	-	-	295,637	284,213		
Fees, fines and permits	347,643	-	-	-	33,111	380,754	328,180		
Licenses	31,300	-	-	-	· -	31,300	8,825		
Intergovernmental	4,700,672	751,824	443,652	-	-	5,896,148	5,778,187		
Investment earnings	18,334	6,781	678	-	-	25,793	48,695		
State, Federal and other reimbursements	219,005	-	223,910	8,188	-	451,103	894,773		
Miscellaneous	233,357		<u>-</u>			233,357	781,088		
Total revenues	7,244,806	838,159	668,240	8,188	33,111	8,792,504	9,586,620		
EXPENDITURES									
General government	2,425,190	548,059	-	-	_	2,973,249	2,826,452		
Public safety	3,244,310	-	-	-	_	3,244,310	3,190,812		
Public works	1,032,167	86,735	-	-	-	1,118,902	1,496,863		
Culture and recreation	58,705	-	-	-	-	58,705	56,875		
Economic development	-	18,561	-	-	-	18,561	44,529		
Debt Service									
Principal	220,000	-	-	-	-	220,000	50,000		
Interest and other charges	33,340	-	33,611	30	-	66,981	68,629		
Capital outlay	200,338	1,325,097	1,179,470		98,938	2,803,843	1,198,120		
Total expenditures	7,214,050	1,978,452	1,213,081	30	98,938	10,504,551	8,932,280		
Excess (deficiency) of revenues			·						
over (under) expenditures	30,756	(1,140,293)	(544,841)	8,158	(65,827)	(1,712,047)	654,340		
OTHER FINANCING SOURCES (USES)									
Payment to refunded debt escrow agent	-	-	(1,444,699)	-	-	(1,444,699)	-		
Proceeds from debt issue	5,939,763	-	-	-	-	5,939,763	-		
Proceeds from sale of assets	900	-	-	-	-	900	19,991		
Transfers in	-	-	1,444,699	-	-	1,444,699	-		
Transfers out	(3,085,018)	-	-	-	-	(3,085,018)	_		
Total other financing sources (uses)	2,855,645					2,855,645	19,991		
NET CHANGE IN FUND BALANCES	2,886,401	(1,140,293)	(544,841)	8,158	(65,827)	1,143,598	674,331		
FUND BALANCES, BEGINNING OF YEAR	,,	(, -,,	(- ,- ,	-,	(,- ,	, -,	,		
As previously reported	3,245,996	4,835,352	1,035,751	(6,666)	567,385	9,677,818	8,664,310		
Prior period adjustment							339,177		
As restated	3,245,996	4,835,352	1,035,751	(6,666)	567,385	9,677,818	9,003,487		
FUND BALANCES, END OF YEAR	\$ 6,132,397	\$ 3,695,059	\$ 490,910	\$ 1,492	\$ 501,558	\$ 10,821,416	\$ 9,677,818		

The accompanying notes are an integral part of the financial statements.

VILLAGE OF BOURBONNAIS RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE STATEMENT OF ACTIVITIES APRIL 30, 2013

(With Comparative Totals for April 30, 2012)

	2013	2012
Adjustments necessary to convert the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities are as follows:		
Combined Change in Fund Balances	\$ 1,143,598	\$ 674,331
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities capital outlay expenditures over the capitalization threshold set by the Village are capitalized and depreciated over their useful lives.	687,509	(693,192)
Revenues recognized in the Statement of Activities that do not provide current financial resources are deferred in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances.	46,480	77,022
The following expenses reported on the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Amortization of bond issuance costs (Increase) decrease in accrued compensated absences (Increase) decrease in accrued interest on bonds payable	(7,700) (39,627) (55,562)	(2,990) (22,966) 755
Repayment of capital lease obligations is reported as an expenditure in governmental funds. However, repayment of capital lease obligations reduces the capital lease payable in the government-wide financial statements.	-	18,015
Proceeds from the issuance of debt is reported on the governmental fund financial statements as an other financing source, but is reported as a liability on the government-wide financial statements.	(5,939,763)	-
The advance refunding of debt is reported on the governmental fund financial statements as an other financing use, but is reported as a reduction of a liability on the government-wide financial statements.	1,664,215	-
Repayment of long-term debt is reported as an expenditure in governmental funds. However, repayment of long-term debt reduces long-term liabilities in the government-wide financial statements.	220,000	50,000
Change in Net Position of Governmental Activities	\$ (2,280,850)	\$ 100,975

VILLAGE OF BOURBONNAIS STATEMENT OF NET POSITION PROPRIETARY FUNDS APRIL 30, 2013

(With Comparative Totals for April 30, 2012)

			2012			
		Enterprise Fund	s			
	Sewer	Refuse	Total	Total		
	Operating	Disposal	Enterprise	Enterprise		
	Fund	Fund	Funds	Funds		
ASSETS						
Current assets						
Cash and cash equivalents	\$ 256,784	\$ 313,848	\$ 570,632	\$ 38,576		
Cash and cash equivalents - restricted	5,025	-	5,025	5,025		
Investments - restricted	1,211,746	-	1,211,746	1,204,048		
Accounts receivable, net	261,879	9,107	270,986	367,884		
Interest receivable	1,363	-	1,363	2,269		
Prepaid expense	317,447	-	317,447	407,832		
Due from other funds	281,140		281,140	1,247,167		
Total current assets	2,335,384	322,955	2,658,339	3,272,801		
Noncurrent assets						
Investment in joint venture	5,183,678	-	5,183,678	5,202,813		
Capital assets, net	7,703,431	_	7,703,431	8,398,019		
Debt issuance costs, net	47,731	-	47,731	187,990		
Total noncurrent assets	12,934,840		12,934,840	13,788,822		
Total Assets	15,270,224	322,955	15,593,179	17,061,623		
LIABILITIES						
Current liabilities						
Accounts payable	126,931	88,183	215,114	114,371		
Accrued payroll expenses	3,191	-	3,191	5,490		
Due to other funds	9,829	273,284	283,113	1,862,852		
Accrued interest	34,789	-	34,789	77,803		
Bonds, notes, and loans payable	235,000		235,000	365,000		
Total current liabilities	409,740	361,467	771,207	2,425,516		
Noncurrent liabilities						
Accrued compensated absences	8,421	-	8,421	10,671		
Bonds, notes, and loans payable	1,806,242	<u>-</u> _	1,806,242	3,474,858		
Total noncurrent liabilities	1,814,663		1,814,663	3,485,529		
Total Liabilities	2,224,403	361,467	2,585,870	5,911,045		
NET POSITION						
Invested in capital assets, net of related debt	5,662,189	-	5,662,189	4,558,161		
Restricted for bond retirement	568,097	-	568,097	553,619		
Restricted for repairs and maintenance	608,860	_	608,860	650,429		
Unrestricted	6,206,675	(38,512)	6,168,163	5,388,369		
Total Net Position	\$ 13,045,821	\$ (38,512)	\$ 13,007,309	\$ 11,150,578		

The accompanying notes are an integral part of the financial statements.

VILLAGE OF BOURBONNAIS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED APRIL 30, 2013

(With Comparative Totals for the Year Ended April 30, 2012)

		2012			
	Sewer	Refuse	Total	Total	
	Operating	Disposal	Enterprise	Enterprise	
	Fund	Fund	Funds	Funds	
OPERATING REVENUES					
Charges for services	\$ 2,969,144	\$ 997,827	\$ 3,966,971	\$ 3,749,882	
Other operating revenue	132,757	7,119	139,876	76,932	
Total operating revenues	3,101,901	1,004,946	4,106,847	3,826,814	
OPERATING EXPENSES					
Personal services	356,450	-	356,450	676,626	
Contractual services	1,641,154	986,307	2,627,461	2,643,170	
Utilities	5,766	-	5,766	7,332	
Repairs and maintenance	146,872	-	146,872	129,931	
Other supplies and expenses	50,499	406	50,905	41,127	
Depreciation	233,165	<u>-</u>	233,165	239,507	
Total operating expenses	2,433,906	986,713	3,420,619	3,737,693	
Operating income (loss)	667,995	18,233	686,228	89,121	
NONOPERATING REVENUES (EXPENSES)					
Interest and investment revenue	6,859	-	6,859	5,628	
Amortization	(20,888)	-	(20,888)	(20,888)	
Equity interest in joint venture operating income (loss)	(19,135)	-	(19,135)	(80,746)	
Gain (loss) on refunding of debt	(162,368)	-	(162,368)	-	
Gain (loss) on sales of assets	(169,440)	-	(169,440)	-	
Interest expense	(120,318)		(120,318)	(216,449)	
Total non-operating revenues (expenses)	(485,290)		(485,290)	(312,455)	
Income (loss) before capital grants and transfers	182,705	18,233	200,938	(223,334)	
CAPITAL GRANTS	15,474	-	15,474	322,526	
TRANSFER IN	1,640,319	_	1,640,319	_	
CHANGE IN NET POSITION	1,838,498	18,233	1,856,731	99,192	
NET POSITION, BEGINNING OF YEAR	11,207,323	(56,745)	11,150,578	11,051,386	
NET POSITION, END OF YEAR	\$ 13,045,821	\$ (38,512)	\$ 13,007,309	\$ 11,150,578	

VILLAGE OF BOURBONNAIS STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

FOR THE YEAR ENDED APRIL 30, 2013

(With Comparative Totals for the Year Ended April 30, 2012)

	2013							2012
		i	Ente	rprise Funds	3			
		Sewer		Refuse				Total
	(Operating		Disposal			E	Interprise
		Fund		Fund		Total	_	Funds
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers	\$	3,062,179	\$	1,001,690	\$	4,063,869	\$	3,759,988
Other receipts	Ψ	132,757	Ψ	7,119	Ψ	139,876	Ψ	76,932
Payments to suppliers		(1,626,975)		(1,012,901)		(2,639,876)		(2,760,767)
Payments to employees		(360,999)		-		(360,999)		(680,214)
Net cash provided by (used in) operating activities		1,206,962	_	(4,092)	_	1,202,870		395,939
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
Payments from (to) other funds, net		(895,558)		281,846		(613,712)		36,330
Net cash provided by (used in) noncapital financing activities		(895,558)		281,846		(613,712)		36,330
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Proceeds from the sale of capital assets		455,000		-		455,000		-
Purchase of capital assets		(163,017)		-		(163,017)		(476,247)
Principal paid on capital debt		(225,000)		-		(225,000)		(355,000)
Interest paid on capital debt		(139,559)		-		(139,559)		(200,194)
Proceeds from capital grants	_	15,474				15,474	_	322,526
Net cash used in capital and related financing activities	_	(57,102)	_	<u>-</u>	_	(57,102)		(708,915)
CASH FLOWS FROM INVESTING ACTIVITIES								
Proceeds from the sale or maturity of investments		363,222		-		363,222		323,323
Interest received		7,765		-		7,765		13,974
Purchases of investments		(370,987)				(370,987)	_	(337,244)
Net cash provided by (used in) investing activities	_	-	_	-	_	<u>-</u>	_	53
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		254,302		277,754		532,056		(276,593)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR		7,507		36,094		43,601		320,194
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	261,809	\$	313,848	\$	575,657	\$	43,601
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES								
Operating income (loss)	\$	667,995	\$	18,233	\$	686,228	\$	89,121
Adjustments to reconcile operating income to net cash								
provided by (used in) operating activities								
Depreciation expense		233,165		-		233,165		239,507
Changes in assets and liabilities								
Accounts receivable, net		93,035		3,863		96,898		10,106
Prepaid expense		90,385		-		90,385		51,418
Accounts payable		126,931		(26,188)		100,743		9,375
Accrued payroll expenses		(2,299)		-		(2,299)		(3,588)
Accrued compensated absences		(2,250)				(2,250)		
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$	1,206,962	\$	(4,092)	\$	1,202,870	\$	395,939
NON-CASH FINANCING AND INVESTING ACTIVITIES								
Decrease in investment in joint venture	\$	(19,135)	\$		\$	(19,135)	\$	(80,746)
Payment to refunding escrow agent from issuance of	^	(4.040.046)	•		^	(4.040.040)	•	
General Obligation Bonds	\$	(1,640,319)	\$	_	\$	(1,640,319)	\$	

The accompanying notes are an integral part of the financial statements.

VILLAGE OF BOURBONNAIS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS APRIL 30, 2013

Pension (and other employee benefit)

	Trust Funds				Agency Funds			
		Police		Deferred	В	uilding		
		Pension	Co	mpensation	E	scrow	Co	mmunity
		Fund		Plan		Fund		Fund
ASSETS								
Cash and cash equivalents	\$	634,046	\$	-	\$	16,939	\$	6,027
Interest receivable		12,232		-		-		-
Other receivables		-		-		9,863		-
Investments, at fair value								
Certificates of deposit		162,246		-		-		-
Mortgage and asset backed securities		3,503,296		-		-		-
U.S. Government Bonds and GSE Bonds		1,129,080		-		-		-
Mutual funds		4,751,191		-		-		-
Investment contract with insurance company		-		1,276,145				
Prepaid benefits		29,871		<u> </u>		<u> </u>		
Total Assets		10,221,962		1,276,145		26,802		6,027
LIABILITIES								
Accounts payable		4,869		-		1,779		-
Due to other related entities		-		-		4,309		-
Refunds payable and other liabilities		70,000		<u>-</u>		20,714		6,027
Total Liabilities		74,869	_	<u>-</u>		26,802		6,027
NET POSITION								
Net position restricted for pension benefits								
and other purposes	\$	10,147,093	\$	1,276,145	\$		\$	

VILLAGE OF BOURBONNAIS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED APRIL 30, 2013

Pension (and other employee benefit)

	Trust Funds			
		Police		Deferred
		Pension	Co	mpensation
		Fund		Plan
ADDITIONS				
Contributions				
Employer	\$	400,000	\$	-
Plan members		166,136		76,948
Total contributions		566,136		76,948
Investment income				
Net increase (decrease) in fair value of investments		483,859		-
Interest		213,980		118,284
Dividends		71,484		_
		769,323		118,284
Less investment expenses		3,662		<u>-</u>
Net investment income (loss)		765,661		118,284
Total additions (reductions)		1,331,797		195,232
DEDUCTIONS				
Administrative expenses		15,486		6,846
Benefits paid to participants		460,170		-
Refund of contributions		125,266		31,771
Total deductions		600,922		38,617
NET INCREASE (DECREASE)		730,875		156,615
NET POSITION RESTRICTED FOR PENSION BENEFITS AND OTHER PURPOSES				
BEGINNING OF YEAR		9,416,218		1,119,530
END OF YEAR	\$	10,147,093	\$	1,276,145

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Village of Bourbonnais (Village) have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as established by the Governmental Accounting Standards Board ("GASB").

Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of a primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- Appointment of a voting majority of the component unit's board, and either (a) the ability
 by the primary government to impose its will, or (b) the possibility that the component
 unit will provide a financial benefit to or impose a financial burden on the primary
 government; or
- 2. Fiscal dependency on the primary government.

Based upon the required criteria, the Village has no component units. The accompanying basic financial statements present only the Village of Bourbonnais, Illinois.

Basis of Presentation

The financial activities of the Village consist of both governmental-type activities and businesstype activities. A brief description of the Village's government-wide and fund financial statements is as follows:

Government-wide Financial Statements: The government-wide Statement of Net Position and Statement of Activities report the overall financial activity of the Village, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the Village. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for services.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function (i.e. general government) or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) fines, fees and charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not included in program revenues are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the Village's funds, including its fiduciary funds. Separate statements are presented for each fund category, governmental, proprietary and fiduciary. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. For the year ended April 30, 2013, the Village has reported all funds as major.

Major Funds

The Village has presented the following governmental funds as major:

General Fund – This fund is the general operating fund of the Village. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Tax Allocation Fund – The Special Tax Allocation Fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for special purposes. The Special Tax Allocation Fund includes the transactions of the Village's two tax increment financing districts.

Motor Fuel Tax Fund – This fund accounts for motor fuel taxes received by the Village. These taxes are restricted for uses approved by the Illinois Department of Transportation.

Motor Fuel Tax Bond Fund – This fund accounts for debt service expenditures related to revenue bonds issued by the Village under the Motor Fuel Tax Fund. Amounts in this fund are restricted by the bond indenture for debt service.

Impact Fees Fund – This fund accounts for impact fees collected from developers as a result of Village ordinance. These funds are committed for capital development projects.

The Village has presented the following proprietary funds as major:

Sewer Operating Fund – This fund accounts for the Village's sewer and solid waste operations.

Refuse Disposal Fund – This fund accounts for the Village's refuse disposal operations.

Other Funds

Additionally, the Village reports the following fiduciary-type funds:

Pension (and other employee benefit) Trust Funds - These funds account for the accumulation of retirement and disability benefits held in trust for the police pension plan and the Village's deferred compensation plan. See Note 7 for a description of each plan.

Building Escrow Agency Fund - This agency-type fund accounts for the accumulation of fees assessed to contractors arising from residential development held by the Village in a purely custodial capacity. These fees will either be used to pay expenses related to the development incurred on behalf of the contractor or they will be refunded to the contractor.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Community Agency Fund - This agency-type fund accounts for accumulated donations received from individuals and businesses which are then redistributed to charitable organizations. These funds are held by the Village in a purely custodial capacity.

Measurement Focus and Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Village receives value without directly giving equal value in exchange, include property tax revenue, grants and other contributions. On an accrual basis, revenues from property taxes are recognized in the period for which the levy is intended to finance, which is the year after the taxes are levied. For example, property taxes levied for the calendar year 2012, which will be collected in fiscal year ended April 30, 2014, are recorded as receivables and recognized in the year ended April 30, 2013. This revenue is recognized in the government-wide level financial statements, but is deferred in the governmental funds financial statements because it is not collected soon enough after the end of the year to pay current liabilities.

Revenue from grants, contributions, and other similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Village must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the Village on a reimbursement basis.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's enterprise funds are charges to customers for sales and services which include sewer and solid waste charges and charges for refuse disposal. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Pension trust funds recognize employer and participant contributions in the period in which contributions are due and the Village has made a formal commitment to provide the contributions. Retirement benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible in the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collectible within sixty days after the end of the fiscal year. Expenditures generally are recorded when the related liability is incurred. However, principal and interest on general long-term debt, claims and judgments, and compensated absences are

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, income taxes, utility taxes, intergovernmental revenues, franchise taxes, licenses, and interest associated with the current fiscal period are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period to the extent that they are measurable and available. Service fees are recognized as revenues as they are earned.

Property taxes receivable which are expected to be collected within sixty days are considered available and are recognized as revenue. Sales, income and other taxes are considered to be measurable when they have been collected by the state or other collection agent and are recognized as revenue at that time. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned because they are both measurable and available.

The Village reports certain revenues as deferred on its financial statements. Deferred revenues arise when potential revenue does not meet both the measurable and available or earned criteria for recognition in the current period. Deferred revenues also arise when the resources are received by the Village before it has a legal claim to them or prior to the provision of services.

Revenue from grants, entitlements, and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

New Accounting Pronouncements

The Village has adopted GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements and GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position during the year ended April 30, 2013.

The Village will be required to implement GASB Statement No. 61, Financial Reporting Entity: Omnibus an amendment of GASB Statement No. 14 and No. 34, GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, and GASB Statement No. 66, Technical Correction – 2012 – an Amendment of GASB Statements No. 10 and No. 62 during the fiscal year ended April 30, 2014.

The Village will be required to implement GASB Statement No. 67, Financial Reporting for Pensions – an Amendment of GASB Statement No. 25, GASB Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees during the fiscal year ended April 30, 2015 and GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27, during the fiscal year ended April 30, 2016.

The Village has not yet evaluated the impact of adopting these future pronouncements on the Village's financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Budgets and Budgetary Accounting

The Village adopts annual budgets for the General Fund and Special Revenue Funds. No legally adopted budgets are prepared for capital project funds. Expenditures for capital project funds are controlled on a project basis. No adjustments were necessary in order to reconcile the budgetary information to the GAAP information presented in the Village's basic financial statements.

The following funds had an excess of expenditures/expenses over budgeted amounts for the year ended April 30, 2013:

Fund	_	Excess	
Motor Fuel Tax Fund	9	\$ 429,4	188

Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of 90 days or less from the date of acquisition.

<u>Investments</u>

Investments include certificates of deposit with maturities in excess of 90 days at the time of acquisition. Investments for the Bourbonnais Police Pension Fund are reported at fair value, determined by closing market prices at year-end as reported by the investment custodian.

Interfund Transactions

The Village has the following types of interfund transactions:

Loans - Amounts provided with a requirement for repayment. Interfund loans are reported as interfund receivables (i.e. due from other funds) in lender funds and interfund payables (i.e. due to other funds) in borrower funds.

Reimbursements - Repayments from funds responsible for certain expenditures or expenses made to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Transfers - Flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after nonoperating revenues and expenses.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Prepaid Expense

Prepaid expense consists of certain payments to vendors which reflect costs applicable to future accounting periods and are recorded as prepaid expenses in both government-wide and fund financial statements.

Restricted Assets - Enterprise Fund

Certain cash and investments in the Sewer Operating Fund are restricted in accordance with the ordinances authorizing the issuance of the revenue bonds. These assets are reflected as restricted investments and restrictions of net position in the Proprietary Fund Statement of Net Position.

Capital Assets

Capital assets includes land, buildings, improvements, equipment, and infrastructure assets, purchased or acquired which are carried at historical cost or estimated historical cost. Contributed assets are recorded at fair market value as of the date donated. Improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

In accordance with GASB Statement No. 34, infrastructure assets are reported prospectively from the date of implementation and therefore infrastructure assets acquired prior to May 1, 2004 have not been recorded in the Village's basic financial statements.

Depreciation on capital assets is calculated on the straight-line basis over the following estimated useful lives:

	<u>Useful Life</u>	<u> seful Life </u>	
Buildings and improvements	20-50 years	\$	10,000
Land	N/A	\$	100,000
Land improvements	10-30 years	\$	10,000
Equipment	2-20 years	\$	5,000
Water and sewer lines	33-100 years	\$	10,000
Streets and improvements	25 years	\$	100,000
Intangible assets	2-20 years	\$	5,000

Long-Term Debt, Bond Premiums, Discounts and Issuance Costs

In the government-wide and proprietary fund financial statements, outstanding debts are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

In the fund financial statements, government fund types recognize bond premiums and discounts, as well as bond issuance costs, incurred during the current period. The face amount of debt issued is reported as an other financing source. Premiums on debt issuances are reported as an other financing source while discounts on debt issuances are reported as an other financing use. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Accrued Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund financial statements consists of unpaid, accumulated vacation and sick leave balances for Village employees. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Village employees are entitled to certain compensated absences based on their length of employment. The liability has been calculated using the employees' current salary level and includes salary related cost (e.g. FICA and Medicare Tax).

Governmental Fund Balances

Fund Balance is the difference between assets and liabilities in a governmental fund. The following types of fund balances may be presented in the Governmental Funds Balance Sheet:

Nonspendable Fund Balance – the portion of a governmental fund's net position that are not available to be spent, either short term or long term, in either form or through legal restrictions. Amounts reported as nonspendable include prepaid expenses.

<u>Restricted Fund Balance</u> – the portion of a governmental fund's net position that are subject to external enforceable legal restrictions. Amounts reported as restricted include fund balances that are restricted for capital projects, economic development and public safety.

<u>Committed Fund Balance</u> – the portion of a governmental fund's net position with self-imposed constraints or limitations that have been placed at the highest level of decision making. Amounts reported as committed include impact fees collected as a result of a Village ordinance which requires these fees to be used for capital development. These fees may only be modified or rescinded by an action of the Village Board.

<u>Assigned Fund Balance</u> – the portion of a governmental fund's net position denoted for an intended use of the resources. The Village has no assigned fund balances.

<u>Unassigned Fund Balance</u> – available expendable financial resources in a governmental fund that are not designated for a specific purpose.

It is the Village's policy to first spend restricted funds if restricted funds are available. Additionally, if different levels of unrestricted funds are available for spending, the Village considers committed funds to be expended first, followed by assigned and then unassigned.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Net Position

In the government-wide and proprietary fund financial statements, equity is displayed in three components as follows:

Invested in Capital Assets, Net of Related Debt - This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, or other liabilities that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - This consists of the portion of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Village's policy to use restricted resources first, then unrestricted resources when they are needed.

Unrestricted - This consists of the portion of net position that does not meet the definition of "restricted" or "invested in capital assets, net of related debt."

Deficit Fund Balances/Net Position

The following funds had a deficit fund balance/net position for the year ended April 30, 2013:

Fund	 Deficit
Refuse Disposal Fund	\$ 38,512

Property Taxes

Property taxes are levied annually on all taxable real property located in the Village. The Village must file its tax levy ordinance by the last Tuesday of December of each year. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year. Property taxes are collected by the Kankakee County Collector/Treasurer who remits to the Village its share of the collection. Taxes levied for calendar year 2012 were due, payable, and collected in two installments in June and September of 2013. The Village normally receives these taxes in July, August, September, October and November.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Reclassifications

Certain reclassifications have been made to the 2012 financial statement amounts in order to conform with the 2013 financial statement presentation.

NOTE 2 – DEPOSITS AND INVESTMENTS

Statutes authorize the Village to invest in obligations of the U.S. Treasury and U.S. agencies, banker's acceptances, repurchase agreements (meeting certain statutory requirements), certain rated instruments of commercial paper and Illinois State Treasurer's investment pool (Illinois Funds). Similar investments are permitted for the Police Pension trust funds, which is governed by the Illinois Pension Code.

The Bourbonnais Police Pension Fund, under the direction of a separate Board of Trustees, contractually delegates investment oversight to investment managers.

The Village's and the Bourbonnais Police Pension Fund's investment policies require all uninsured deposits with financial institutions to be fully collateralized with the collateral held by an independent third party acting as the Village's agent and held in the name of the Village and pension trust fund, respectively.

A reconciliation of deposits and investments presented in this disclosure and the financial statement captions shown on the government-wide Statement of Net Position is as follows:

Carrying amount of Deposits	\$ 11,064,492
Carrying amount of Investments	 718,768
Total	\$ 11,783,260
Cash and Cash Equivalents	\$ 6,505,256
Investments	5,278,004
Total	\$ 11,783,260

Deposits

At April 30, 2013, the carrying amount of the Village's deposits with financial institutions for governmental and business-type activities was \$11,064,492 and the bank balance was \$11,202,230. These amounts represent cash in banks and certificates of deposit.

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of a bank failure, deposits may not be returned. Uncollateralized deposits not covered by FDIC insurance as of April 30, 2013 totaled \$6,784.

At April 30, 2013, the carrying amount of deposits of fiduciary activities was \$452,490 and the bank balance was \$463,617. At certain times during the fiscal year, bank balances exceeded FDIC limits. At April 30, 2013, all fiduciary deposits were fully insured by the Federal Deposit Insurance Corporation (FDIC) or pledged collateral.

Investments

At April 30, 2013, the carrying amount (and market value) of the Village's investments for governmental and business-type activities was \$718,768. These amounts represent investments in Illinois Funds, a pooled investment fund.

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of a custodian failure, investment principal may not be returned. The Illinois Funds are arranged and contracted by the Treasurer of the State of Illinois and collateralized as required by that contract. Illinois Funds was rated AAAm by Standard and Poor's as of April 30, 2013.

NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

Interest Rate Risk – Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investments value. The Village has not adopted a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Police Pension Fund (Fund)

The Fund manages its investments in accordance with the regulations prescribed by the Illinois Pension Code. Investments at April 30, 2013 consisted of the following managed funds:

		Investment Maturities (in Years)				
Investment Types		No				
		Maturity	Less			
	<u>Fair Value</u>	<u>Date</u>	Than 1	<u>1-10</u>	Over 10	
Mortgage and Asset						
Backed securities	\$3,503,296	\$ -	\$ -	\$ -	\$3,503,296	
U.S. Government Bonds						
and GSE Bonds	1,129,080	-	-	1,129,080	-	
Mutual Funds	4,751,191	4,751,191	-	-	-	
Money Market	364,990	364,990	<u> </u>	- <u> </u>		
Total	<u>\$9,748,557</u>	<u>\$5,116,181</u>	<u>\$</u>	<u>\$1,129,080</u>	<u>\$3,503,296</u>	

The Fund's investments at April 30, 2013 include uninsured and unregistered investments for which the securities are held by the broker's trust department or an agent in the Fund's name.

Credit Risk: Credit risk exists when there is a possibility that the issuer or other counterparty to an investment may be unable to fulfill its obligations. As of April 30, 2013, the Fund held the following investments which have been rated.

Investment Type	Standard & Poor's Rating	2013 Fair <u>Market Value</u>
U.S. Treasury Strips	Not Rated	\$ 1,129,080
FNMA Mortgage and Asset Backed Securities	Not Rated	437,378
GNMA Mortgage and Asset Backed Securities	*	2,390,982
FHLMC Mortgage and Asset Backed Securities	AA+	674,936
Total		\$ 4,632,376

^{*} Guaranteed by the full faith and credit of the United States Government.

Concentration of Credit Risk: As of April 30, 2013 more than five percent of the Fund's investments are in the Government National Mortgage Association, the Federal National Mortgage Association, the Federal Home Loan Mortgage Corporation, and U.S. Treasury Strips.

Interest Rate Risk: Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's value. The Fund has not adopted a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

The Fund invests in mortgage backed securities. These securities are reported at fair value and are based on the cash flows from interest and principal payments by the underlying mortgages. As a result, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates.

Foreign currency risk: The Fund's exposure to foreign currency risk (valued in U.S. dollars) is as follows as of April 30, 2013:

Investment	<u>Currency</u>	<u>Maturity</u>	Fair Value
Europacific Growth Fund	Various	N/A	\$ 805,517
Total			\$ 805,517

The Fund has not adopted a formal policy that limits the Fund's exposure to foreign currency risk.

NOTE 3 – RECEIVABLES

A summary of receivables as of April 30, 2013 is as follows:

	Total		Allowance for		Net	
	_F	<u>Receivable</u>	Doubtful Accounts		_F	<u>Receivable</u>
Governmental Activities:						
Taxes receivable	\$	2,811,840	\$	-	\$	2,811,840
Other receivables		19,648		-		19,648
Interest receivable		2,020		-		2,020
Business-Type Activities:						
Sewer services		283,279		21,400		261,879
Refuse disposal services		25,937		16,830		9,107
Other receivables		-		-		-
Interest receivable		1,363				1,363
Total	\$	3,144,087	\$	38,230	\$	3,105,857

Taxes receivable include amounts due from the County of Kankakee and the State of Illinois for property, sales, use and income tax collected on behalf of the Village of Bourbonnais. For receivables other than sewer services receivable and refuse disposal services receivable, the Village believes these amounts are fully collectible and therefore no allowance for doubtful accounts has been established.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2013, was as follows:

	Balance May 1, 2012	Additions	Retirements	Transfers	Balance April 30, 2013
Governmental activities:					
Land, non-depreciable	\$ 2,851,951	\$ 1,412,458	\$ -	\$ -	\$ 4,264,409
Land improvements	9,037,450	63,995	-	-	9,101,445
Buildings and improvements	8,196,803	-	-	-	8,196,803
Construction in progress	-	167,436	-	-	167,436
Equipment	5,835,440	133,785	(44,269)	-	5,924,956
Streets and improvements	8,373,574	· -	-	-	8,373,574
Total general fixed assets	34,295,218	1,777,674	(44,269)		36,028,623
Less accumulated depreciation	15,931,125	1,090,165	(44,269)	_	16,977,021
Governmental activities,					
capital assets, net	\$18,364,093				\$19,051,602
Business-type activities:	\$10,227,153	\$ 163,017	\$ (759,169)	\$ 345,272	¢ 0 076 272
Land and improvements		\$ 163,017	\$ (759,169)	\$ 345,272	\$ 9,976,273
Buildings and improvements	250,000	-	-	- (245 272)	250,000
Construction in progress	345,272	-	-	(345,272)	404.400
Equipment	434,129	400.047	(750.400)		434,129
Total proprietary fixed assets	11,256,554	163,017	(759,169)	-	10,660,402
Less accumulated depreciation	<u>2,858,535</u>	<u>233,165</u>	<u>(134,729</u>)		<u>2,956,971</u>
Business-type activities, Capital assets, net Total capital assets,	\$ 8,398,019				\$ 7,703,431
Net of depreciation	\$26,762,112				<u>\$26,755,033</u>

NOTE 5 – INTERFUND BALANCES AND ACTIVITY

Balances Due to/from Other Funds

Balances due to/from other funds at April 30, 2013, consist of the following:

Due from other funds, Governmental Funds	\$ 6,241
Due to other funds, Proprietary Funds	\$ (1,973)
Due to other funds, Fiduciary Funds	\$ (4,268)

These balances resulted from the time lag between the dates that 1) reimbursable expenditures occurred, 2) transactions were recorded in the accounting system, and 3) payments between funds are made. All interfund balances are expected to be repaid within one year.

NOTE 5 – INTERFUND BALANCES AND ACTIVITY (continued)

Transfers to/from Other Funds

Transfers to/from other funds at April 30, 2013, consist of the following:

Transfer from the General Fund to the Motor Fuel Tax Fund	
for the advance refunding of debt	\$ 1,444,699
Transfer from the General Fund to the Sewer Operating Fund	
for the advance refunding of debt	1,640,319
	 _
Total transfers to/from other funds	\$ 3,085,018

NOTE 6 – LONG-TERM OBLIGATIONS

Bonds have been issued to provide funds for redevelopment projects, motor fuel tax fund projects and for sewer projects.

Long-term debt issued and outstanding as of April 30, 2013 is comprised of the following:

\$2,710,000 Sewerage Refunding Revenue Bonds, Series 2006 due in annual installments of \$30,000 to \$305,000 through December 1, 2020 with interest at 3.45% to 4.125%, payable semiannually.

\$4,255,000 General Obligation Bonds (Sales Tax Alternative Revenue source), Series 2012A due in annual installments of \$70,000 to \$270,000 through December 1, 2032 with interest at 2.0% to 3.45%, payable semiannually.

\$1,645,000 General Obligation Bonds (Sewerage Alternative Revenue source), Series 2012B due in annual installments of \$150,000 to \$200,000 through December 1, 2020 with interest at 2.0% to 2.5%, payable semiannually.

Advance Refunding of Debt

In August of 2012, the Village issued \$4,255,000 (plus original issue premium of \$44,627) in General Obligation Bonds, Series 2012A at an interest rate of 2.0% to 3.45%. The proceeds were used to fund capital projects of \$2,674,167 and to advance refund the remaining \$1,350,000 in General Obligation Bonds (Motor Fuel Taxes Alternative Revenue source), Series 2003 with interest at 2.5% to 5.25%. Proceeds of \$1,444,699 from the issuance of the general obligation bonds were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the Motor Fuel Tax Bonds are called on December 1, 2028. The advance refunding met the requirements of an in-substance defeasance and the Motor Fuel Tax Bonds were removed from the Village's government-wide financial statements. As a result of the advance refunding, the Village reduced its total debt service requirements by \$326,810 which resulted in an economic gain of \$235,803. At April 30, 2013, \$1,295,000 of defeased bonds from the General Obligation Bonds (Motor Fuel Taxes Alternative Revenue source) Series 2003 were remaining to be extinguished.

NOTE 6 – LONG-TERM OBLIGATIONS (continued)

In August of 2012, the Village issued \$1,645,000 (plus original issue premium of \$46,419) in General Obligation Bonds, Series 2012B at an interest rate of 2.0% to 2.5% to advance refund \$1,595,000 Sewerage Refunding Revenue Bonds, Series 2001 with interest at 4.07% to 5.75%. Proceeds of \$1,640,319 from the issuance of the general obligation bonds were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the Sewerage Refunding Bonds are called on December 1, 2020. The advance refunding met the requirements of an in-substance defeasance and the Sewerage Refunding Bonds were removed from the Village's government-wide and proprietary fund financial statements. As a result of the advance refunding, the Village reduced its total debt service requirements by \$191,732 which resulted in an economic gain of \$157,692.

In prior years, the Village defeased a portion of the Sewerage Revenue Refunding Bonds (Series 2001) by placing the proceeds of a new bond issue in escrow to provide for future debt service payments on the issue. Accordingly, the escrow account assets and the liability for the defeased bonds are not included in the Village's financial statements.

At April 30, 2013, \$3,675,000 of defeased bonds from the Sewerage Revenue Refunding Bonds (Series 2001) were remaining to be extinguished.

Debt Service Coverage Ratio

The Village is required by bond covenants of the Sewerage Refunding Revenue Bonds, Series 2006 to charge fees sufficient in order to maintain a debt service coverage ratio of 1.25. During the year ended April 30, 2013, the debt service coverage ratio was 2.47.

Conduit Debt

In July 2007, the Village issued \$45,000,000 in industrial project revenue bonds for the express purpose of providing capital financing to Olivet Nazarene University. At April 30, 2013, the conduit debt obligation outstanding was \$42,505,000. The Village has no obligation for this debt.

In July 2010, the Village issued \$35,000,000 in industrial project revenue bonds for the express purpose of providing capital financing to Olivet Nazarene University. At April 30, 2013, the conduit debt obligation outstanding was \$34,250,000. The Village has no obligation for this debt.

NOTE 6 – LONG-TERM OBLIGATIONS (continued)

Changes in long-term obligations for the year ended April 30, 2013 are as follows:

	Mov 1, 2012	Increases	Decreases	April 30, 2013	Due Within One Year
O a community of the state of t	May 1, 2012	Increases	Decreases	April 30, 2013	One real
Governmental activities:					
Bonds Payable:					
Motor Fuel Tax General Obligation Bonds,	Ф 1 2EO 000	Φ	Ф (4 3E0 000)	¢	¢
(Series 2003)	\$ 1,350,000	4 255 000	\$ (1,350,000)		\$ -
General Obligation Bonds, Series 2012A	-	4,255,000	(70,000)		75,000
General Obligation Bonds, Series 2012B		1,645,000	(150,000)	1,495,000	175,000
Total bonds principal	1,350,000	5,900,000	(1,570,000)	5,680,000	250,000
Unamortized premium on bond issuance	-	91,046	(8,592)	82,454	-
Unamortized loss on refunding		(334,043)	32,473	(301,570)	
Total bonds payable	1,350,000	5,657,003	(1,546,119)	5,460,884	250,000
Compensated absences	533,947	39,627	-	573,574	_
Total long-term debt	\$ 1,883,947	\$ 5,696,630	\$ (1,546,119)	\$ 6,034,458	\$ 250,000
Business-type activities:					
Bonds Payable:					
Sewerage Refunding Revenue Bonds (2001)	\$ 1,595,000	\$ -	\$ (1,595,000)	\$ -	\$ -
Sewerage Refunding Revenue Bonds (2006)	2,380,000	<u>-</u>	(225,000)	2,155,000	235,000
Total bonds principal	3,975,000	_	(1,820,000)	2,155,000	235,000
Unamortized loss on refunding	(135,142)	-	21,384	(113,758)	, -
Total bonds payable	3,839,858	_	(1,798,616)	2,041,242	235,000
Compensated absences	10,671	_	(2,250)	8,421	-
1 - 35000 50000000			(=,=00)		
Total long-term debt	\$ 3,850,529	\$ -	\$ (1,800,866)	\$ 2,049,663	\$ 235,000

Debt Service Requirements

Debt service requirements on bonds outstanding at April 30, 2013 are as follows:

	Governmer	ntal Activities	Business-type Activities			
Year ending April 30	Principal	Interest	Principal	Interest		
2014	\$ 250,000	\$ 145,990	\$ 235,000	\$ 79,735		
2015	370,000	140,990	240,000	72,000		
2016	375,000	133,590	255,000	63,840		
2017	390,000	126,090	265,000	55,575		
2018	390,000	118,290	275,000	45,820		
2019-2023	1,670,000	456,075	885,000	72,724		
2024-2028	1,245,000	277,463	-	-		
2029-2032	990,000	97,795				
	\$ 5,680,000	\$ 1,496,283	\$ 2,155,000	\$ 389,694		

NOTE 6 – LONG-TERM OBLIGATIONS (continued)

Legal Debt Margin

According to Illinois statutes, the legal debt limit is 8.625% of assessed valuation. The following is the legal debt margin calculation for the year ending April 30, 2013.

Assessed valuation - 2012 levy year Less Tax Increment Financing Districts Assessed valuation, net of abatements	\$ 328,310,590 1,066,046 \$ 327,244,544
Statutory debt limit - 8.625% of assessed valuation	\$ 28,224,842
Total debt: General Obligation Bonds, Series 2012A General Obligation Bonds, Series 2012B Total debt	\$ 4,185,000 1,495,000 \$ 5,680,000
Legal debt margin	\$ 22,544,842

NOTE 7 – PENSION PLANS

Defined Contribution Plan

In accordance with the Internal Revenue Code Section 457, the Village sponsors a defined contribution plan for which employees may elect to have contributions withheld from their gross wages and deposited into the plan on their behalf. The Village has contracted Nationwide Retirement Solutions to administer the plan and has no oversight or control over funds deposited into the plan by employees. Employees manage and invest funds held in their own accounts. There is no matching requirement by the Village for this plan.

Defined Benefit Pension Plan

Plan Description - The Village of Bourbonnais, Illinois' defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy - As set by statute, Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2012 was 13.29 percent. The Village also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

NOTE 7 – PENSION PLANS (continued)

Annual Pension Cost – The Village's required contribution for the year ended April 30, 2013 was \$213,863.

Fiscal Year	Annı	ual Pension	Percentage of	Net Pension	
 Ending	Co	st (APC)	APC Contributed	Obligation	
4/30/2013	\$	265,938	100%	\$	-
4/30/2012	\$	238,069	100%	\$	-
4/30/2011	\$	268,471	100%	\$	-

The required contribution for 2012 was determined as part of the December 31, 2010 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2010, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of the employer Regular plan assets was determined using techniques that spread the effects of short term volatility in the market value of investments over a five year period with a 20% corridor between the actuarial and market value of assets. The Village's plan's unfunded actuarial accrued liability at December 31, 2010 is being amortized as a level percentage of projected payroll on an open 30 year basis.

Funded Status and Funding Progress - As of December 31, 2012, the most recent actuarial valuation date, the Regular plan was 61.38 percent funded. The actuarial accrued liability for benefits was \$4,778,164 and the actuarial value of assets was \$2,932,908, resulting in an underfunded actuarial accrued liability (UAAL) of \$1,845,256. The covered payroll for calendar year 2012 (annual payroll of active employees covered by the plan) was \$1,888,382 and the ratio of the UAAL to the covered payroll was 98 percent.

The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Police Pension Plan

Plan Description - The Bourbonnais Police Pension Fund is a single-employer defined benefit pension plan that covers the full-time police officers of the Village of Bourbonnais. It was created and is administered as prescribed by "Article 3, Police Pension Fund - Municipalities 500,000 and Under" of the Illinois Pension Code (40 Illinois Compiled statutes, 5, Article 3). The Bourbonnais Police Pension Fund issued a separate financial report dated November 7, 2013. A copy of that report may be obtained by contacting the Village of Bourbonnais.

NOTE 7 – PENSION PLANS (continued)

Summary of Significant Accounting Policies - The Bourbonnais Police Pension Fund financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Method Used to Value Investments - Investments are reported at fair value based upon quoted market prices. Cash deposits are reported at carrying amounts which reasonably estimates fair value.

Annual Pension Cost and Net Pension Obligation – The Village's required contribution for fiscal year 2013 was \$400,372 for the Police Pension Plan. The Police Pension Plan did not obtain an actuarial valuation during fiscal year 2012 and therefore was unable to determine the Village's required contribution for that year.

Three-Year Trend Information for the Police Pension Plan

	Fiscal Year	Annual Pension		Percentage of	ı	Net Pension
_	Ending		Cost (APC)	APC Contributed		Obligation
	4/30/2013	\$	400,372	100%	\$	-
	4/30/2012		Unknown	Unknown		Unknown
	4/30/2011	\$	389,722	100%	\$	-

Funded Status and Funding Progress - As of April 30, 2012, the most recent actuarial valuation date, the police pension plan was 77.69 percent funded. The actuarial accrued liability for benefits was \$12,353,234 and the actuarial value of assets was \$9,596,915, resulting in an underfunded actuarial accrued liability (UAAL) of \$2,756,319. The covered payroll (annual payroll of active employees covered by the plan) was \$1,611,804 and the ratio of the UAAL to the covered payroll was 171.01 percent.

A schedule of funding progress, presented in the Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial Methods and Assumptions - In the April 30, 2012 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included (a) 7.0 percent investment rate of return and (b) projected salary increases of 5.5 percent per year. Both (a) and (b) included a cost of living adjustment of 3.0 percent. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments. The remaining amortization period at April 30, 2012 was approximately 28 years.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS

Plan Description

In addition to providing pension benefits as described in Note 7, the Village provides postemployment health care benefits (OPEB) for retired employees through a single employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the Village and can be amended by the Village through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activities of the plan are reported in the Village's General Fund.

Benefits Provided

The Village offers post-employment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under one of the Village's retirement plans or meet COBRA requirements, except for the Public Works union employees, who are covered under the union's insurance plan.

All health care benefits are provided through the Village's health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; and prescriptions. Eligibility in the Village sponsored health care plan is not discontinued upon eligibility for federally sponsored health care benefits. The retirees may continue on the Village's health plan as a supplement to other plans for which the retirees are eligible.

Membership

At April 30, 2013, membership consisted of:

Retirees and beneficiaries currently receiving benefits	3
Terminated employees entitled to benefits but not	
yet receiving them	-
Active vested plan members	101
Active nonvested plan members	<u>_</u>
Total	104

Funding Policy

The Village negotiates the contribution percentages between the Village and employees through the union contracts and personnel policy. All retirees contribute 100% of the actuarially determined premium to the plan to cover the cost of providing the benefits to the current members via the insured plan (pay as you go) which results in an implicit subsidy to the Village as defined by the GASB Statement No. 45. For the fiscal year ending April 30, 2013, the Village contributed \$35,108 toward the implicit subsidy. The Village is not required to and currently does not advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the plan until retirement.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (continued)

Annual OPEB Costs and Net OPEB Obligation

The Village performed a valuation for the plan as of April 30, 2013 using actuarial software to determine the funded status of the plan as of that date as well as the employer's annual required contribution (ARC) for the fiscal year ended April 30, 2013. The Village's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for April 30, 2013 were as follows:

					Percentage of		
Year Ending		Annual	E	mployer	Annual OPEB	Ν	et OPEB
April 30,	Ol	PEB Cost	Cor	ntributions	Cost Contributed	C	Obligation
2013	\$	279,576	\$	35,108	12.6%	\$	343,372
2012	\$	35,612	\$	5,336	15.0%	\$	98,904
2011	\$	36,698	\$	4,568	12.4%	\$	68,628

The net OPEB obligation as of April 30, 2013, was calculated as follows:

Annual required contribution	\$ 281,282
Interest on net OPEB obligation	2,225
Adjustment to annual required contribution	 (3,931)
Annual OPEB cost	279,576
Age adjusted contributions made	 (35,108)
Change in net OPEB obligation	244,468
Net OPEB obligation, beginning of year	 98,904
Net OPEB obligation, end of year	\$ 343,372

Funded Status and Funding Progress

The Funded status of the plan as of April 30, 2013 was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 3,319,615
Unfunded actuarial accrued liability (UAAL)	\$ 3,319,615
Funded ratio (actuarial value of plan assets/AAL)	0.0%
Covered payroll (active plan members)	\$ 3,536,052
UAAL as a percentage of covered payroll	93.88%

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of the plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the April 30, 2013 valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 7.0% investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate starting at 7.5% initially and 4.7% ultimately. Both rates include a 3.0% inflation assumption. The actuarial value of assets was not determined as the Village has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at April 30, 2013, was 26 years.

NOTE 9 – FIDUCIARY FUNDS

In 1995, the Village established a Community Fund which received donations from taxpayers to be used for Youth Groups and Senior Citizens' programs. The balance in this fund at April 30, 2013 was \$6,027. The Village also has a Building Escrow Fund which accounts for the accumulation of fees assessed to contractors arising from residential development. These fees will either be used to pay expenses related to the development incurred on behalf of the contractor or they will be refunded to the contractor. The balance in this fund at April 30, 2013 was \$20,714.

NOTE 10 – REDEVELOPMENT CONTRACTS

The Village has a series of redevelopment contracts connected with its Tax Increment Financing District. These contracts are set up to refund a portion of sales tax and/or property taxes to the businesses. Monetary maximums and time limitations are set forth for each reimbursement agreement.

NOTE 11 – RISK MANAGEMENT

The Village, through membership in the Illinois Municipal League Risk Management Association, insures all major areas of risk. This insurance program combines elements of self-insurance (at the Association level) with pure insurance. Member contributions are based on the loss experience of the Village and that of the Association as a whole.

The Village's cost is based on rates determined by the Trustees of the Fund. Members of the Fund may also be subject to additional contributions not to exceed 10 percent of such member's contribution for the most recent fiscal year of the Fund if additional reserves are deemed necessary by the Fund's trustees. Assessments, if any, for the Fund fiscal year ended April 30, 2013 are not determinable.

NOTE 12 – CAPITAL LEASE OBLIGATIONS

The Village leases equipment with an original cost of \$90,675 and accumulated depreciation of \$58,939 under a capital lease arrangement at April 30, 2013. Future minimum lease payments at April 30, 2013 are as follows:

Fiscal Year	Amount	
2014	\$ 46,020	
Total minimum lease payments	46,020	
Less: amounts representing interest	5,266	
Present value of minimum lease payments	\$ 40,754	

NOTE 13 – SEGMENT INFORMATION

The Village has an enterprise fund to account for sewer services provided to residents. The revenue stream of this fund is pledged to support the debt service of the Sewerage Refunding Revenue Bonds. Segment information for the year ended April 30, 2013 is as follows:

	Sewer
Condensed Statement of Net Position:	Operating Fund
Assets	
Current assets	\$ 2,054,244
Due from other funds	281,140
Capital assets	7,703,431
Other assets	5,231,409
Total assets	15,270,224
Liabilities	
Current liabilities	399,911
Due to other funds	9,829
Long-term liabilities	1,814,663
Total Liabilities	2,224,403
Net Position	
Invested in capital assets, net of related debt	5,662,189
Restricted	1,176,957
Unrestricted	6,206,675
	\$ 13,045,821

NOTE 13 – SEGMENT INFORMATION (continued)

Condensed Statement of Revenues, Expenses	Sewer
and Changes in Fund Net Positon:	Operating Fund
Operating revenues	\$ 3,101,901
Operating expenses	(2,200,741)
Depreciation	(233,165)
Operating income (loss)	667,995
Non-operating revenues (expenses)	(485,290)
Income before capital grants and transfers	182,705
Capital grants	15,474
Transfer	1,640,319
Change in net position	1,838,498
Beginning net position	11,207,323
Ending net position	\$ 13,045,821
Condensed Statement of Cash Flows:	
Net cash provided (used) by:	
Operating activities	\$ 1,206,962
Noncapital financing activities	(895,558)
Capital and related financing activities	(57,102)
Net increase (decrease) in cash and	
cash equivalents	254,302
Beginning cash and cash equivalents	7,507
Ending cash and cash equivalents	\$ 261,809

NOTE 14 – INTERGOVERNMENTAL JOINT VENTURE

Effective May 1, 1996, pursuant to a Municipal Joint Sewage Treatment Agency Intergovernmental Agreement, the City of Kankakee and the villages of Aroma Park, Bourbonnais, and Bradley agreed to the establishment of an independent agency with authority to operate the Regional Wastewater Treatment Facility (RWTF), raise revenue and exercise other powers as necessary. The independent agency created is the Kankakee River Metropolitan Agency (KRMA). The agreement requires a seven member board comprised of four persons appointed by the Mayor of the City of Kankakee and one person appointed by the Mayor of each village. A majority of five affirmative votes is required to modify this agreement, modify the methodology or the amounts of user charges, and approve bond issues or any appropriation in excess of \$50,000 or to change the membership of the agency. On April 22, 1999, KRMA acquired ownership of the RWTF.

As of April 30, 2013, the Village's net investment in the joint venture was \$5,183,678. Charges for services to the Village during the year ended April 30, 2013 were \$1,590,732.

NOTE 14 – INTERGOVERNMENTAL JOINT VENTURE (continued)

Financial statements of the joint venture can be obtained by contacting the Village of Bourbonnais. Pertinent financial information for the joint venture as of April 30, 2013 is as follows:

	Inte	rgovernmental
Statement of Net Position:	J	oint Venture
Current assets	\$	3,853,450
Restricted assets		4,070,959
Capital assets, net		37,760,218
Total assets		45,684,627
Liabilities		
Current liabilities		9,392,865
Non-current liabilities		33,414,182
Total Liabilities		42,807,047
Total Net Position	\$	2,877,580
Statement of Revenues, Expenses and Changes in Net Position:		
Operating revenues	\$	7,425,264
Operating expenses		(6,580,030)
Non-operating income (expenses)		(909,619)
Change in net position		(64,385)
Ownership percentage		29.72%
Village's share of net income (loss)		
(equity interest in joint venture's income or loss)	\$	(19,135)

NOTE 15 – LOSS CONTINGENCIES

The Village is involved in litigation from time to time on a variety of matters in connection with the services it provides. The Village Attorney estimates that the amount of actual or potential claims against the Village as of April 30, 2013 will not materially affect the financial condition of the Village or any of the individual funds. Settlement amounts are not expected to exceed insurance coverage. Therefore, the General Fund contains no provision for estimated claims.

The Special Tax Allocation Fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for special purposes. The Special Tax Allocation Fund includes the transactions of the Village's two tax increment financing districts. The property tax portion of Tax Increment Financing District No. 5 ended December 31, 2010. The remaining sales tax portion of this district is set to end on December 31, 2013. All funds held, but not committed to projects allowed under the TIF Act as of December 31, 2013, are required to be returned to the State of Illinois at that time. Such amounts cannot be determined as of the date of this report.

NOTE 16 - PLEDGED REVENUE AND DEBT SERVICE REQUIREMENTS

The Village has pledged specific revenue, net of specific operating expenses, to repay the principal and interest of revenue bonds. The following is a schedule of the pledged revenues and related debt:

					Current Year
			Future Net		Pledged Net
			Revenues	Term of	Revenue to Debt
Bond Issue	Purpose	Revenue Pledged	Pledged (1)	Commitment	Service (2)
Sewerage Refunding Revenue Bonds, Series 2006	To advance refund a portion of the Series 2001 revenue bonds	Net revenues of the Village's sewer system	\$ 2,544,694	2021	35.4%
General Obligation Bonds, Series 2012A	Capital projects and to advance refund the series 2003 Motor Fuel Tax General Obligation Bonds	All taxes collected by the Village	\$ 5,523,358	2032	143.9%
General Obligation Bonds, Series 2012B	To advance refund the remaining portion of the Series 2001 revenue bonds	Moneys to the credit of the Surplus account of the Sewer Fund, and advalorem taxes levied against all property in the Village	\$ 1,652,925	2021	92.3%

⁽¹⁾ Total future principal and interest payments on debt.

NOTE 17 - INTERGOVERNMENTAL REVENUE

As of April 30, 2013, intergovernmental revenue reported in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance consisted of the following:

			Special Tax Motor Fuel Tax								
	G	eneral Fund	Allo	cation Fund	Fund			Total		2012	
State income tax	\$	1,762,818	\$	-	\$	-	\$	1,762,818	\$	1,788,115	
State sales tax		2,572,483		751,824		-		3,324,307		3,190,949	
State use tax		296,765		-		-		296,765		273,347	
Motor fuel tax		-		-		443,652		443,652		475,542	
Other		68,606				<u>-</u>		68,606		50,234	
Total	\$	4,700,672	\$	751,824	\$	443,652	\$	5,896,148	\$	5,778,187	

⁽²⁾ Current year pledged net operating revenue (excluding depreciation) vs. total future debt service.

NOTE 18 – COMMITMENTS

During fiscal year 2011 the Village of Bourbonnais called a letter of credit that was pledged to the Village by a developer as surety for completion of improvements to the Stone Mill Farms subdivision. These funds were deposited into a certificate of deposit and along with the investment earnings are required to be used by the Village to complete certain improvements in the Stone Mill Farms subdivision. The balance of the funds held by the Village for this purpose was \$204.621.

NOTE 19 – SUBSEQUENT EVENTS

In June 2013, the Village issued \$20,000,000 in industrial project revenue bonds for the express purpose of providing capital financing to Olivet Nazarene University. The Village has no obligation for this debt.



VILLAGE OF BOURBONNAIS REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED APRIL 30, 2013

		2013	
	Original	Final	
	Budget	Budget	Actual
REVENUES			
Tax revenue	\$ 5,461,252	\$ 5,461,252	\$ 6,099,531
Fine revenue	154,700	154,700	166,264
Franchise taxes	290,000	290,000	295,637
Licenses revenue	28,475	28,475	31,300
Miscellaneous revenue	475,901	475,901	84,700
Permit revenue	117,300	117,300	181,379
Reimbursement revenue	469,360	469,360	386,896
Total revenues	6,996,988	6,996,988	7,245,707
EXPENDITURES			
President and Board of Trustees department	106,904	106,904	89,655
Administrative department	205,397	205,397	182,155
Community development	108,502	108,502	97,510
Police department	2,541,749	2,809,279	3,244,310
Public works department	1,178,285	1,178,285	1,032,167
Code enforcement department	252,254	252,254	210,967
Central services department	2,087,141	2,072,951	1,636,580
Finance department	291,443	291,443	260,106
Street department	167,870	167,870	201,557
Park department	57,443	57,443	58,705
Capital projects		5,686,251	200,338
Total expenditures	6,996,988	12,936,579	7,214,050
OTHER FINANCING SOURCES (USES)			
Proceeds from debt issue	_	5,939,591	5,939,761
Transfers out to other funds	-	-	(3,085,018)
Total other financing sources (uses)		5,939,591	2,854,743
Excess of revenues over (under) expenditures	\$ -	\$ -	\$ 2,886,400

VILLAGE OF BOURBONNAIS REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - SPECIAL REVENUE FUND SPECIAL TAX ALLOCATION FUND FOR THE YEAR ENDED APRIL 30, 2013

	-	2013	
	Original Budget	Final Budget	Actual
REVENUES			
Tax revenue	\$ 1,383,774	\$ 1,383,774	\$ 831,378
Miscellaneous revenue	10,200	10,200	6,781
Total revenues	1,393,974	1,393,974	838,159
EXPENDITURES			
Highway and streets	461,000	461,000	85,930
Economic development	512,607	512,607	18,561
Legal and professional	14,800	14,800	14,513
Dues and seminars	4,825	4,825	750
Administrative and other	279,897	279,897	532,796
Engineering	5,000	5,000	805
Other capital projects	3,536,621	3,536,621	1,325,097
Total expenditures	4,814,750	4,814,750	1,978,452
OTHER FINANCING SOURCES (USES)			
Transfers in from reserves	3,472,750	3,472,750	
Total other financing sources (uses)	3,472,750	3,472,750	
Excess of revenues over (under) expenditures	\$ 51,974	\$ 51,974	\$ (1,140,293)

VILLAGE OF BOURBONNAIS REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - SPECIAL REVENUE FUND MOTOR FUEL TAX FUND FOR THE YEAR ENDED APRIL 30, 2013

	2013							
		Original Budget		Final Budget	Actual			
REVENUES								
Tax revenue	\$	463,912	\$	463,912	\$	443,652		
Reimbursement revenue		135,000		135,000		223,910		
Miscellaneous revenue		1,000		1,000		678		
Total revenues		599,912		599,912		668,240		
EXPENDITURES								
Contractual service		717,093		717,093		877,350		
Commodities		66,500		66,500		74,536		
Capital projects		-		-		227,584		
Debt service:								
Interest and fiscal charges						33,611		
Total expenditures		783,593		783,593		1,213,081		
OTHER FINANCING SOURCES (USES)								
Transfers in from other funds		21,000		21,000		1,444,699		
Transfers in from reserves		162,681		162,681		-		
Transfers out for debt service		_				(1,444,699)		
Total other financing sources (uses)		183,681		183,681		<u>-</u>		
Excess of revenues over (under) expenditures	\$		\$		\$	(544,841)		

VILLAGE OF BOURBONNAIS NOTE TO BUDGETARY COMPARISON SCHEDULES APRIL 30, 2013

NOTE 1 – BUDGETS AND BUDGETARY ACCOUNTING

The Village adopts annual budgets for the General Fund, Special Tax Allocation Funds, Motor Fuel Tax Fund, Sewer Fund and Refuse Fund. Expenditures for capital project funds are controlled on a project basis.

The Village follows these procedures in establishing the budgetary data reflected in financial statements:

- 1. Prior to July 1, the Village Treasurer submits to the Village Board of Trustees a proposed operating budget for the fiscal year which had commenced May 1.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to August 1, the budget is legally enacted through passage of the annual appropriation ordinance. This ordinance places legal restrictions on expenditures for the General Fund and at the fund level for the Special Revenue Funds. Once approved, the Village Board of Trustees may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.
- 4. Control of and amendments to the budget rest with the Village Board of Trustees. No supplemental appropriations were necessary during the year. However, certain amounts budgeted for expenditures were revised during the year ended April 30, 2013. Original and final approved budget amounts have been presented in the budgetary comparison schedules.
- 5. Appropriations for all funds are adopted on a basis consistent with the accrual basis of accounting.

VILLAGE OF BOURBONNAIS SCHEDULES OF FUNDING PROGRESS FOR THE YEAR ENDED APRIL 30, 2013

Illinois Municipal Retirement Fund

			Actu	uarial Accrued					UAAL as a	
Actuarial	Act	tuarial Value	Lia	ibility (AAL) -	Ur	nfunded AAL		Covered	Percentage of	
Valuation		of Assets		Entry Age ((UAAL)	Funded Ratio	Payroll	Covered Payroll	
Date		(a)		(b)		(b-a)	(a/b)	(c)	((b-a)/c)	
12/31/2012	\$	2,932,908	\$	4,778,164	\$	1,845,256	61.38	\$ 1,888,382	97.72%	
12/31/2011	\$	3,091,917	\$	4,918,906	\$	1,826,989	62.86	\$ 1,887,795	96.78%	
12/31/2010	\$	2,975,468	\$	4,750,166	\$	1,774,698	62.64	\$ 1,898,359	93.49%	

On a market value basis, the actuarial value of assets as of December 31, 2012 is \$3,041,886. On a market value basis, the funded ratio would be 63.66%. The actuarial value of assets and accrued liability cover active and inactive members who have service credit with the Village of Bourbonnais. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100% funded.

Bourbonnais Police Pension Fund

Actuarial Valuation Date	Actuarial Actuarial Value Valuation of Assets		 Actuarial Accrued Liability (AAL) - Unfunded A Entry Age (UAAL) (b) (b-a)			Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)	
4/30/2012	\$	9,596,915	\$ 12,353,234	\$	2,756,319	77.69	\$ 1,611,804	171.01%	
4/30/2011		*	*		*	*	*		*
4/30/2010	\$	8,109,407	\$ 11,037,178	\$	2,927,771	73.47	\$ 1,580,364	185.26%	

^{*} Information is unavailable. The Fund did not obtain an actuarial valuation for this year.

Other Post-Employment Benefits

		Act	uarial Accrued					UAAL as a		
Actuarial	Actuarial Value	Lia	ability (AAL) -	Ur	nfunded AAL		Covered	Percentage of		
Valuation	of Assets		Entry Age		(UAAL)	Funded Ratio	Payroll	Covered Payroll		
Date	(a)		(b)		(b-a)	(a/b)	 (c)	((b-a)/c)		
4/30/2012	\$ -	\$	3,319,615	\$	3,319,615	0.00	\$ 3,536,052	93.9%		
4/30/2011	\$ -	\$	1,236,110	\$	1,236,110	0.00	\$ 3,750,633	33.0%		
4/30/2010	\$ -	\$	695,920	\$	695,920	0.00	\$ 3,844,714	18.1%		



VILLAGE OF BOURBONNAIS ASSESSED VALUATIONS, RATES, EXTENSIONS AND COLLECTIONS (UNAUDITED) FOR THE TAX LEVY YEARS 2003 - 2012

	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
ASSESSED VALUATION	\$ 327,244,544	\$ 335,201,415	\$ 349,420,344	\$ 329,085,517	\$ 323,032,716	\$ 293,060,541	\$ 259,001,987	\$ 234,471,154	\$ 210,672,228	\$ 203,876,490
TAX RATES										
Corporate	0.100	0.096	0.095	0.110	0.105	0.116	0.115	0.122	0.128	0.129
Emergency Services	0.007	0.006	0.005	0.004	0.003	0.002	0.002	0.003	0.003	0.003
Street lighting	0.035	0.033	0.031	0.031	0.029	0.029	0.032	0.030	0.034	0.032
Parks	0.019	0.017	0.016	0.016	0.015	0.014	0.016	0.017	0.018	0.019
Police protection	0.065	0.062	0.059	0.062	0.059	0.060	0.064	0.062	0.061	0.057
Police pension	0.061	0.059	0.055	0.057	0.054	0.055	0.059	0.056	0.063	0.057
Audit	0.011	0.011	0.010	0.009	0.008	0.007	0.008	0.008	0.009	0.009
Social security	0.044	0.042	0.039	0.040	0.038	0.039	0.042	0.040	0.036	0.037
School crossing guard	0.010	0.009	0.008	0.007	0.006	0.005	0.005	0.006	0.006	0.006
IMRF	0.035	0.033	0.031	0.031	0.029	0.029	0.032	0.033	0.036	0.037
Liability insurance	0.039	0.037	0.035	0.035	0.033	0.034	0.038	0.040	0.045	0.046
Worker's compensation	0.005	0.004	0.004	0.003	0.002	0.001	0.001	0.001	0.001	0.001
Unemployment	0.005	0.004	0.004	0.003	0.002	0.001	0.001	0.001	0.001	0.001
Total tax rates	0.436	0.413	0.392	0.408	0.383	0.392	0.415	0.419	0.441	0.434
TAX EXTENSIONS										
Corporate	\$ 327,245	\$ 321,793	\$ 332,093	\$ 325,795	\$ 339,175	\$ 339,950	\$ 297,852	\$ 286,055	\$ 269,660	\$ 263,001
Emergency Services	22,907	20,112	17,479	13,163	9,691	5,861	5,180	7,034	6,320	6,116
Street lighting	114,536	110,617	108,367	95,435	93,677	84,988	82,881	70,341	71,629	65,240
Parks	62,176	56,984	55,931	49,363	48,454	41,028	41,440	39,860	37,921	38,736
Police protection	212,709	207,825	206,247	190,870	190,584	175,836	165,761	145,372	128,510	116,210
Police pension	199,619	197,769	192,264	177,706	174,433	161,183	152,811	131,304	132,724	116,210
Audit	35,997	36,872	34,957	29,618	25,842	20,514	20,720	18,758	18,961	18,349
Social security	143,988	140,785	136,333	125,053	122,749	114,294	108,781	93,788	75,842	75,434
School crossing guard	32,724	30,168	27,966	23,036	19,381	14,653	12,950	14,068	12,640	12,233
IMRF	114,536	110,616	108,367	95,435	93,677	84,988	82,881	77,375	75,842	75,434
Liability insurance	127,625	124,025	122,350	108,598	106,598	99,640	98,421	93,788	94,803	93,783
Worker's compensation	16,362	13,408	13,983	9,872	6,460	2,931	2,590	2,345	2,107	2,039
Unemployment	16,362	13,408	13,983	9,872	6,460	2,931	2,590	2,345	2,107	2,039
Total tax extensions	\$ 1,426,786	\$ 1,384,382	\$ 1,370,320	\$ 1,253,816	\$ 1,237,181	\$ 1,148,797	\$ 1,074,858	\$ 982,433	\$ 929,066	\$ 884,824
TAX COLLECTIONS										
General fund		\$ 1,372,277	\$ 1,354,384	\$ 1,246,735	\$ 1,229,453	\$ 1,139,895	\$ 1,061,904	\$ 972,528	\$ 915,450	\$ 873,832
Road and bridge collections		26,581	27,724	16,342	12,853	23,382	23,133	23,232	25,046	24,304
Total tax collections		\$ 1,398,858	\$ 1,382,108	\$ 1,263,077	\$ 1,242,306	\$ 1,163,277	\$ 1,085,037	\$ 995,760	\$ 940,496	\$ 898,136
Percentage of Village lev	yy collected	<u>99.1</u> %	<u>98.8</u> %	<u>99.4</u> %	<u>99.2</u> %	<u>98.8</u> %	<u>99.0</u> %	<u>98.5</u> %	<u>98.8</u> %	<u>98.9</u> %



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Village of Bourbonnais Bourbonnais, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Village of Bourbonnais, Illinois, as of and for the year ended April 30, 2013, and the related notes to the financial statements, which collectively comprise Village of Bourbonnais, Illinois' basic financial statements and have issued our report thereon dated November 26, 2013.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Village of Bourbonnais, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Village of Bourbonnais, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of Village of Bourbonnais, Illinois' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in findings 13-1 and 13-2 in the accompanying schedule of findings to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Village of Bourbonnais, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Village of Bourbonnais, Illinois' Response to Findings

Village of Bourbonnais, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings. Village of Bourbonnais, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

November 26, 2013

Borschnack, Pelletier + Co.

VILLAGE OF BOURBONNAIS SCHEDULE OF FINDINGS APRIL 30, 2013

FINDING 13-1: PREPARATION OF FINANCIAL STATEMENTS AND DISCLOSURES

Condition

The Village of Bourbonnais (Village) did not prepare financial statements and disclosures in accordance with accounting principles generally accepted in the United States of America. Certain material adjustments were needed to correct the Village's account balances as of April 30, 2013. These adjustments have been proposed to Village management and have been approved for posting to the Village's accounts by Village management.

Cause

Due to the limited amount of resources available, the Village has historically depended on its auditors to reconcile certain yearend balances, to prepare financial statements and to prepare disclosures in accordance with accounting principles generally accepted in the United States of America. Certain accounts within the Village of Bourbonnais' accounting records have essentially been maintained on the cash basis of accounting and required adjustments to convert the account balances to the accrual basis of accounting.

Effect

Not preparing financial statements in accordance with accounting principles generally accepted in the United State of America results in the inaccurate reporting of financial information.

Recommendation

We recommend the Village reconcile all account balances to detailed records as a part of its yearend closing process in order to provide accurate account balances in accordance with accounting principles generally accepted in the United States.

As your auditors, we may continue to help with typing and formatting of the financial statements, but cannot perform reconciliation procedures or make management decisions regarding the preparation of the Village's financial statements. Accordingly, we wish to remind Village management that your independent auditors are not part of the Village's internal control system.

We understand the Village has assigned an individual to oversee the preparation of the financial statements and disclosures. We recommend the Village continue to do so in the future.

Management's Response

Village management will reconcile account balances prior to providing such information to our auditors and will continue to assign an individual to oversee the preparation of the financial statements and disclosures in order to ensure that all management decisions related to this process are made by Village management.

VILLAGE OF BOURBONNAIS SCHEDULE OF FINDINGS APRIL 30, 2013

FINDING 13-2: CAPITAL ASSET ADDITIONS AND DISPOSALS NOT RECORDED

Condition

During our audit we noted that the Village of Bourbonnais (Village) failed to record certain capital assets that were received via donations. Two parcels of real estate with a fair market value totaling \$460,297 were conveyed to the Village of Bourbonnais during fiscal year 2013. These parcels were not included in the additions to capital assets prepared by the Village. In addition, certain disposals of capital assets approved by the Board of Trustees totaling \$803,438 were not initially recorded by the Village of Bourbonnais. These disposals included the sale of the Tri-Star Estates sewer system to Aqua Illinois, Inc. and \$44,269 of equipment.

Adjustments have been proposed to Village management and have been approved for posting to the Village's accounts by Village management.

Cause

Village management typically reviews expenditures recorded in the general ledger at yearend to determine capital asset activity that should be reflected in the financial statements. Village officials stated that not recording the donated assets and the disposals was an accounting oversight.

Effect

Not recording donated capital assets in accordance with accounting principles generally accepted in the United State of America results will cause capital assets to be understated.

Recommendation

We recommend the Village implement procedures to ensure that all capital asset transactions are recorded at the time they occur.

Management's Response

Village management agrees with the recommendation and will develop procedures to ensure that all capital asset transactions are recorded at the time they occur.